



# An Introduction





*Bavarian State Ministry of the Interior, for Sport and Integration, Odeonsplatz, Munich*

#### Legal notice

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State Minister of the Interior Joachim Herrmann and Permanent State Secretary Gerhard Eck

## Dear Readers,

The Bavarian State Ministry of the Interior looks back on a long tradition. Founded over 200 years ago, it is hence one of the oldest ministries in Bavaria and, indeed, in Germany as a whole.

Important key decisions for our citizens are made in the Bavarian State Ministry of the Interior, for Sport and Integration. Our Ministry accordingly assumes responsibility for many tasks that have a direct effect on every person in Bavaria and which shape the relationship between citizen and state. We regulate life in Bavaria – whether through the organisation of elections or through citizen-focused administration. As the Ministry responsible for local government and regional development, it is important for us to ensure that the Free State of Bavaria and municipalities work hand in hand. Our aim is to cooperate closely with municipalities to create the best possible living and location-related conditions for the people in our state. The high level of safety and security enjoyed for many years is a key success factor in Bavaria's ability to remain a lively and attractive place where our economy can prosper. Living in safe and secure surroundings is something that our citizens almost see as natural. We are making huge efforts to prepare to meet the challenges of the future and are continuing to invest in the safety and security of our treasured homeland to ensure that it remains this way.

The State Ministry of the Interior is now also responsible for the subject of integration. This task, which is fundamental for the cohesion in our society, as well as

the subject of migration are of central importance to us. We ensure that asylum seekers are accommodated in humane conditions and are also provided for and quickly and fully integrated. At the same time, however, we will also be resolute in returning those without valid grounds for protection.

In addition, we also have many other duties, such as in the areas of fire and emergency medical services and civil protection. We also promote sport and the related culture of clubs and associations, because sport is not only of great significance for the well-being of each individual, but also for public welfare. As supreme authority, we also oversee all governmental activities, for example, when you are issued your driving licence at the administrative district commissioner's office or register your newborn child at the registry office.

However, politics and administration cannot, may not and should not regulate everything. Democracy needs active citizens. Bavaria is the state of volunteering. Nowhere else in Germany do so many citizens devote so much of their spare time to other people. That is the firm foundation of our society. Which is why we would urge you to continue to get involved – in your families, as volunteers, in your community.

Two handwritten signatures in blue ink. The signature on the left is 'Joachim Herrmann' and the signature on the right is 'Gerhard Eck'.



# Facts and Figures about the State Ministry of the Interior



*The Odeon – today the interior courtyard of the Bavarian State Ministry of the Interior, for Sport and Integration*

## Facts and figures

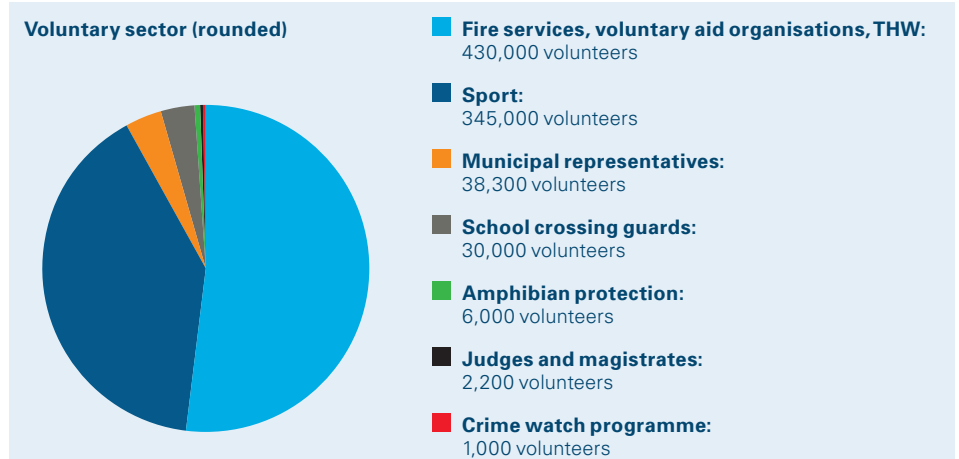
Public administration in Bavaria basically has a three-tier structure. Below the State Ministry, as the supreme authority, come the middle-tier administrative authorities, below which are the lower-tier administrative authorities.

Around 14,500 people are employed in the Ministry of Interior's overall area of responsibility, which includes the Ministry itself as well as its subordinate administrative authorities. In addition to this figure, there are around 42,400 people employed in the sector of the police.

Since 1946, 18 state parliament elections, 15 governmental district elections, 20 petitions for referendums and 19 referendums have been held in Bavaria. General municipal and administrative district elections are held every 6 years to elect around 39,500 municipal representatives.

15,638 people were naturalised in Bavaria in 2017.

Civic engagement and volunteer work: these concepts stand for many thousands of people and organisations who dedicate some of their free time working for society without receiving payment. They assist other people, tackle new projects in their home villages and towns and contribute their own experience.



Some 450,000 people – 430,000 of them volunteers – are active in the fire services, voluntary aid organisations and the Federal Agency for Technical Relief (THW), rescuing people, fighting fires and supporting the Bavarian aid system. Bavaria has the highest number of people active in the voluntary sector nationwide. Bavaria also has around 17,000 fire engines and other fire brigade trailers.

Sport, with some 10 per cent of members aged 14 and older, is one of the areas of society with the highest number of people performing volunteer work. This includes 120,000 people at the executive level alone who spend almost 2 million hours each month working for the common good.

Each year, the police accompany around 90,000 school beginners on their route to school before the start of term. In addition, some 30,000 school crossing guards and traffic management volunteers, all trained by the police, are on duty to assist.



*Bavarian State Ministry of the Interior, for Sport and Integration, Odeonsplatz, Munich*

# Modern Administration



## Highly efficient and service-oriented

The total budget for the area of responsibility of the Bavarian State Ministry of the Interior, for Sport and Integration is just under 6 billion euros.

### Our responsibilities

- Seven regional administrations
- 71 administrative district commissioner's offices
- The Bavarian State Office for the Protection of the Constitution
- The Bavarian State Statistical Office
- The Bavarian State Office for Asylum and Repatriation
- The entire Bavarian police force
- Landesanstalt für bayern, legal representative of the Free State of Bavaria i.a. in administrative matters
- Bayerische Versorgungskammer, a service and competence centre for liberal professions and municipalities
- Three State Fire Service Schools

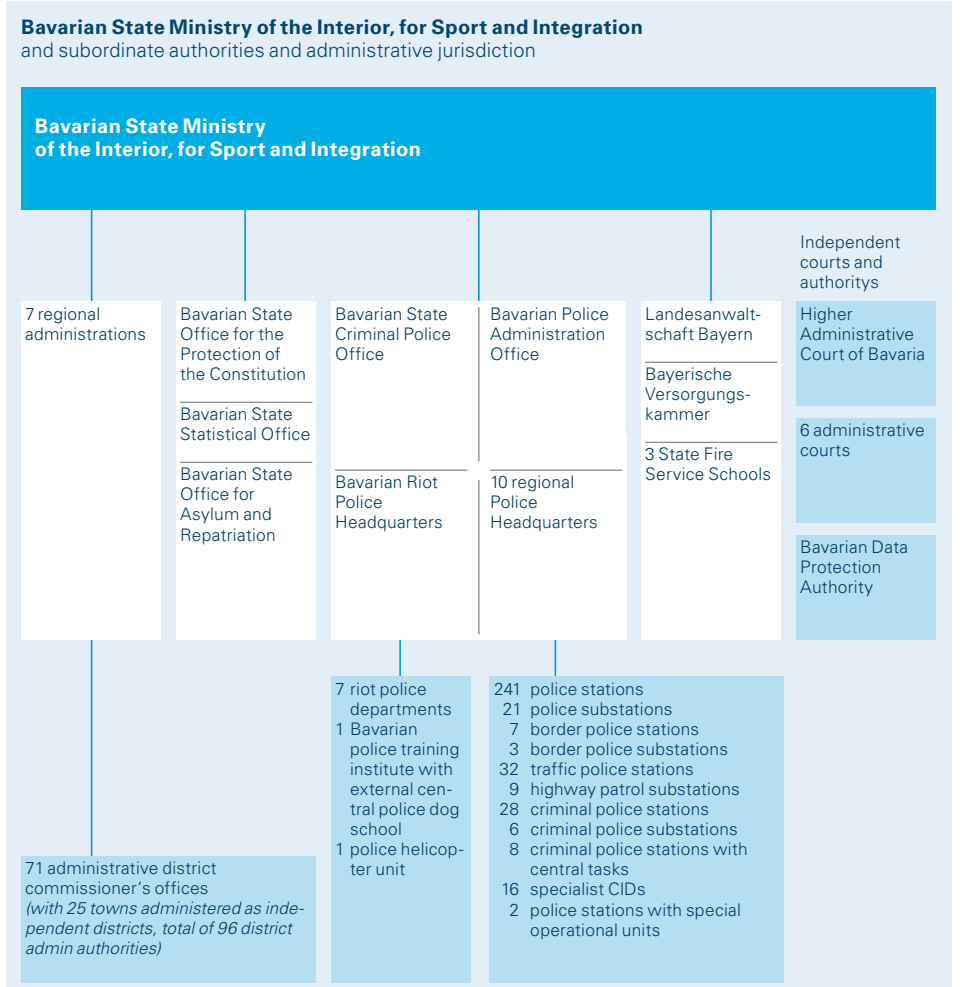
The State Ministry is also responsible for independent courts and authorities:

- Bavarian Administrative Courts
- Bavarian Data Protection Authority

### Range of central services

We provide the following contact data and information on the Internet for citizens, companies and administrative bodies:

- [freistaat.bayern](http://freistaat.bayern) (BayernPortal) for services relating to state and municipal authorities and professional associations.
- [www.eap.bayern.de](http://www.eap.bayern.de) for businesses.



## You can count on us: Statistics in Bavaria

Reliable and objective statistical information is as important for state and municipal authorities as it is for businesses. This service is provided by the Bavarian State Statistical Office.

### From A to Z: Statistical yearbook

The State Statistical Office publishes an annual statistical yearbook for Bavaria. It captures and evaluates statistics from virtually every area of life from foreign

trade to population census. Of particular importance are the annual population projections that make it possible to predict the number of inhabitants and demographic changes.

The Bavarian State Statistical Office is also responsible for organising elections in Bavaria. The President of the State Statistical Office is also the State Election Commissioner.

# Citizens and the State



## Democracy and the constitutional state

### The Ministry and the State

The Ministry of the Interior is the »Constitutional Ministry« in Bavaria. It ensures that elections and ballots are conducted properly and examines the admissibility of petitions for referendums. The Ministry of the Interior is also responsible for regulations protecting the state emblems of the Free State of Bavaria, i.e. the greater and lesser coats of arms and flags of Bavaria.

Its range of tasks also includes laws concerning citizenship, foreign nationals and asylum. In these cases, the district administration authorities, i.e. the administrative district commissioner's offices plus the municipal administration authorities of towns administered as independent district, as well as the regional administrations, are responsible for administering and enforcing these laws.

### We will accompany you throughout your life

The Ministry of the Interior is the supreme supervisory authority for all registry offices in Bavaria. In Bavaria, performing registry office tasks is the responsibility of the municipal authorities.

### We regulate public life

The Ministry of the Interior is responsible for many regulatory tasks such as protection against illegal gambling, weapons law, association law, the protection of public holidays or, generally, laws relating to public safety and order.

### We protect your data

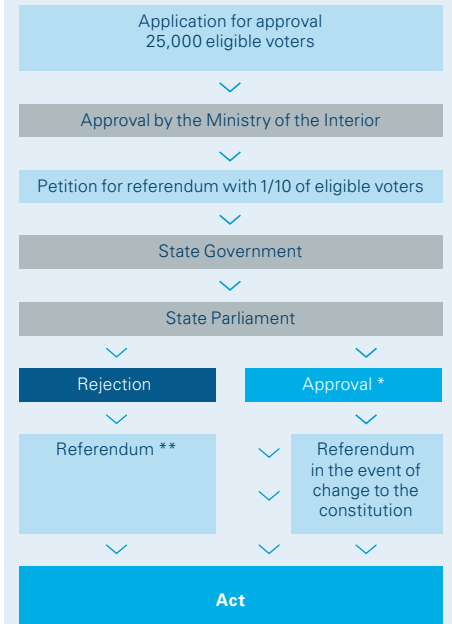
The Ministry of the Interior plays the lead role within the State Government for data protection in Bavaria. The Bavarian Data Protection Authority, part of the Ministry of the Interior's remit, is responsible for data protection in the private sector (i.e. for business for instance). The authority is an independent body and, like courts, is not constrained by directives.

### Legal protection guaranteed

Administrative jurisdiction in Bavaria is part of the Ministry of the Interior's remit. It mostly involves disputes under public law generally between citizens and public authorities. There are six administrative courts in the State as well as the Higher Administrative Court of Bavaria. The Landesadvokatur Bayern is the legal representative of the Free State of Bavaria before the Higher Administrative Court. It may also represent the public interest in other proceedings. In addition, it is also the disciplinary authority for both state and municipal public servants.



### From petition for a referendum to referendum



\* At least 2/3 of legal members in the event of a change to the constitution

\*\* Majority »Yes«; at least 25% »Yes« votes of all eligible voters



# Municipalities

## Vibrant communities – keeping the region strong

### Lively and strong municipalities are the foundation of our state

The Free State of Bavaria is organised into 7 counties (Bezirke), 71 administrative districts (Landkreise) and 2,056 municipalities (Gemeinden). The municipalities have the right granted by the constitution to regulate all local affairs on their own responsibility, and the Ministry of the Interior supports them in exercising their right.

Adequate financial provision for its municipalities is of special concern for the Free State of Bavaria. The most important element here is compensatory payments from richer to poorer municipalities. But there are also many funding programmes such as the urban development grants that assist municipalities in accomplishing their tasks.

### Many things work better together

We support inter-municipal collaboration as a forward-looking strategy in order to increase the quality and efficiency of task management, especially in the face of a declining population. The Ministry of the Interior may fund exemplary projects carried out jointly by several municipalities.



Market Place, Tirschenreuth

### We take care of local government elections

In Bavaria a total of about 39,500 citizens are involved in their municipalities as elected mayors, local councilors (Gemeinderäte), administrative district commissioners (Landräte) or district councillors (Kreisräte). Local councilors and district councillors are voluntary roles, as are the mayors of small municipalities. Local government elections are held every six years and are supervised by the Ministry of the Interior. The president of the county council (Bezirkstagspräsident) as well as county councillors (Bezirksräte) act on a voluntary basis. They are elected for a period of five years.

### We partner with the municipalities

The traditional task of the Ministry of the Interior and its subordinated regional administrations and administrative district commissioner's offices is the supervision of the municipalities. The main focus here is on advising municipalities and collaborating in a spirit of partnership.



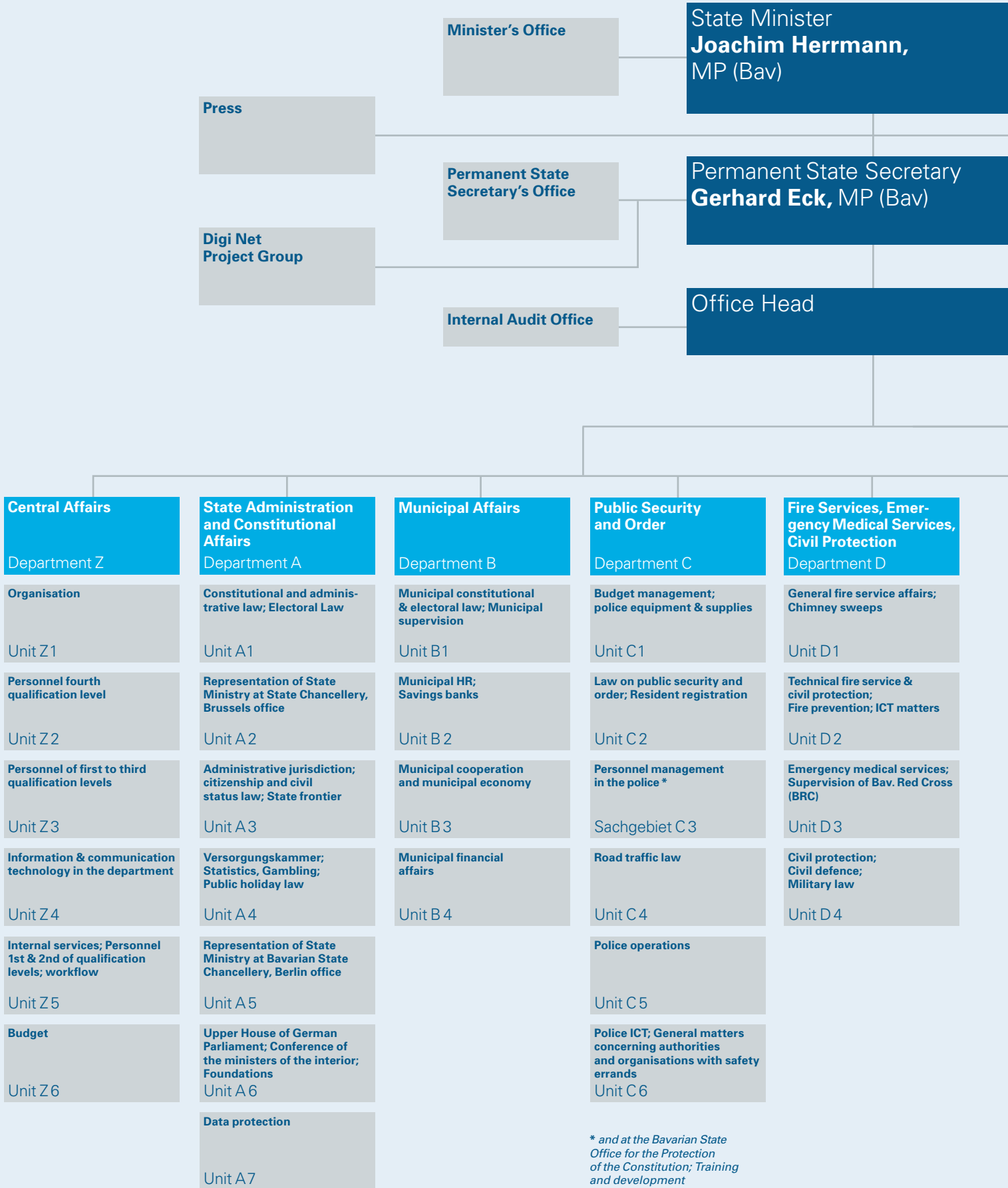
House of wine culture in Bürgstadt



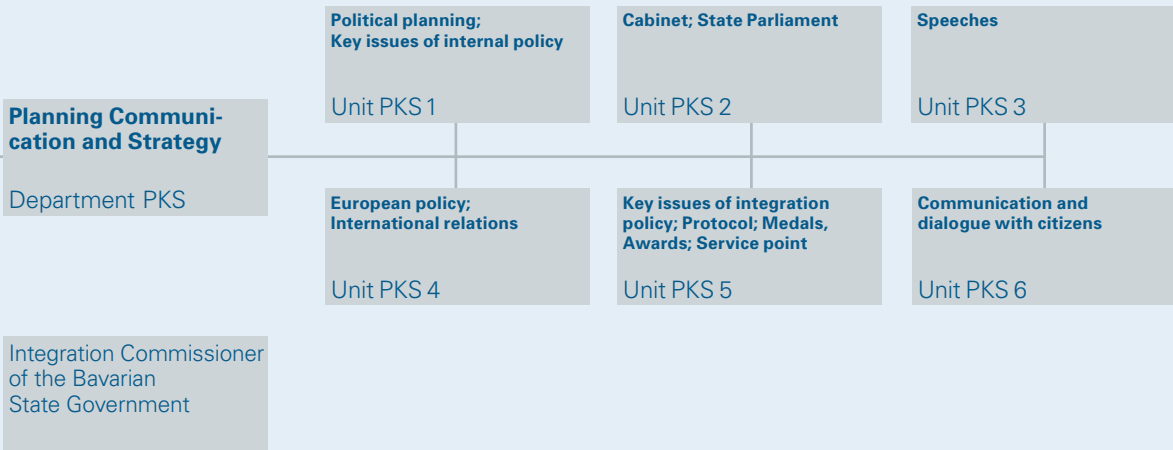
Residential construction programme, Bayreuth



Town Hall Square, Kempten







## Department Head



# Police



Police in action

## Our police – for your safety

### Top when it comes to internal security

People in Bavaria are safer than in other states. For years, Bavaria has excelled in federal rankings with the lowest levels of crime in Germany – excluding offences under the Aliens Act – and first-class crime clearance rates.

### We invest in our police force

Over 42,000 people employed in the sector of the police work to ensure safety around the clock – in everyday duties, at football matches, major events like the annual Munich Security Conference as well as in connection with the refugee situation. The introduction of a digital radio network for public safety organisations has enabled the police force and the fire and emergency medical services to implement a modern operations management.

### Tough on crime

We respond flexibly to current crime phenomena such as domestic burglary, cybercrime, organised crime and cross-border crime.

We are constantly refining our proven concepts for combating crime and terrorism, also in cooperation with national and international security authorities.

Many citizens work closely together with us by participating in the crime watch programme (Sicherheitswacht) in a voluntary capacity.

### Targeted prevention

We aim to reduce the number of criminal and administrative offences before they happen. For this reason, we carry out comprehensive prevention work.

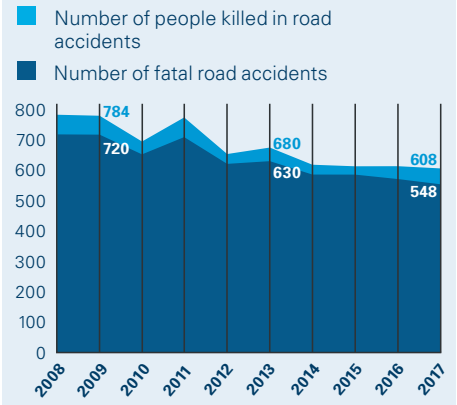
### Road traffic safety

The goal of our traffic safety programme »Bayern mobil – sicher ans Ziel« (Bavaria on the move – arriving safely) is to reduce the number of road fatalities and serious accidents by 30 per cent by 2020.

We intend to achieve these objectives by working together with the road construction industry, the police, municipalities, scientists, associations, bodies and organisations ([www.sichermobil.bayern.de](http://www.sichermobil.bayern.de)).

Since the 1973/74 school year, virtually 100 per cent of all year fourth-year pupils in Bavaria have received theoretical and practical training on how to ride their bikes safely from police road safety instructors as part of the junior traffic training centre (Jugendverkehrsschulung/JVS). In recent years, almost 30,000 people have been on duty as school crossing guards and traffic management volunteers, and as school bus attendants and management volunteers as part of a service to assist children on their way to school.

### Trend in fatal road accidents



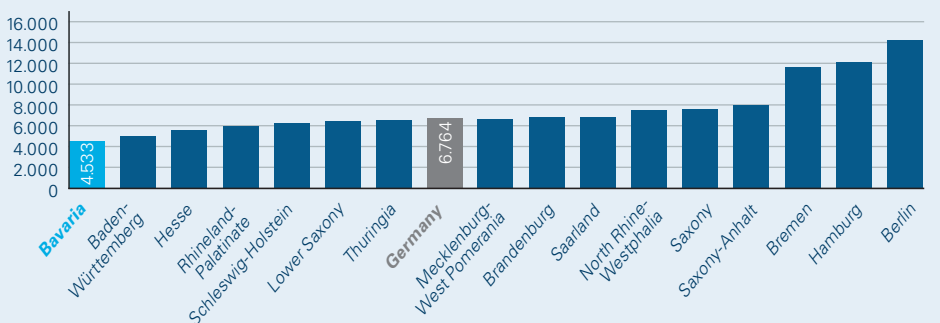
### Police crime statistics in Bavaria



### Comparison of crime levels across states

Number of criminal offences per 100,000 inhabitants (excluding offences under foreign nationals and asylum law)

Data from 2017 ■ Bavaria ■ Other states ■ Germany (state average)



# Fire and Emergency Medical Services, Civil Protection



## A strong network: rescuing, fire fighting, protecting

Stringent, state-wide safety standards have always had the highest priority in Bavaria. This is why the Bavarian aid system is operational and ready to serve our citizens day and night, with fire services, voluntary aid organisations, emergency medical services, the Technisches Hilfswerk (Federal Agency for Technical Relief – THW) and other civil protection services.

### Fast aid in an emergency

The Bavarian State Ministry of the Interior, for Sport and Integration creates the basic prerequisites necessary for organising, financing, training, deploying and coordinating aid efforts. First aid in an emergency means safety through quality and quantity.

### Emergency phone number 112

Fire and emergency medical services can be alerted via the standard European emergency telephone number 112 ([www.notruf112.bayern.de](http://www.notruf112.bayern.de)). For this purpose 26 integrated control centres have been set up throughout Bavaria to provide a unified service.

### Voluntary work is important

450,000 women and men work with the fire service, voluntary aid organisations and the THW, and are ready and prepared to rescue lives as well as protect the environment and property. 430,000 of these emergency personnel alone are volunteers. For example in the fire fighting service

- alone, Bavaria has a comprehensive network of 7,600 volunteer fire fighting teams, 7 professional, 170 factory and 50 in-house fire brigades
- and around 1,400 vehicles and 15 helicopters are in use in emergency medical services (including mountain and water rescue).

### Real dedication

In 2017 alone, we provided municipalities/ fire services, voluntary aid organisations and associations with around over 89 million euros to pay for equipment and vehicles as well as for personnel training and development.

We have provided over 80 million euros in funding for an initial set of digital devices.

We are investing around 200 million euros in expanding our three state fire service schools to extend training capacity and, in particular, to create modern, realistic practice facilities.



*Avalanche rescue service*



*Water rescue service*



*Volunteer fire department*



# Protecting the Constitution Ensures Safety



## Protecting the constitution ensures safety

### We protect the free democratic basic order

A major task of the Bavarian State Office for the Protection of the Constitution involves collecting and evaluating information in order to ensure the early detection of threats to internal security and the free democratic order. To this end, the Bavarian State Office for the Protection of the Constitution monitors extremist activities of persons and organisations.

### Constitutional protection as an early warning system

We warn against extremists planning politically motivated acts of violence and of risks to the constitutional principles of the Federal Republic of Germany. Threats may come from extremists on the left or right, Islamic extremists and Islamophobic groups, foreign extremist activities or the Scientology organisation. The Bavarian State Office for the Protection of the Constitution specifically forwards information to security authorities such as the police so that they can take early action in response to threatening situations. We also inform the public, for example, in our annual report on constitutional protection.

### Islamism/Islamist Terrorism

Salafism is the fastest growing Islamist movement in Germany. Increasing radicalisation brings with it potential danger that should not be underestimated. The State Government has set up an interdisciplinary network for the prevention and deradicalisation of Salafism in order to prevent radicalization, where possible, or at least to combat the further radicalisation of young Salafists at an early stage.

### Fighting right-wing extremism

The main area of focus for right-wing extremists is currently the persistent high number of asylum seekers. They attempt to fuel fears among the public specifically about allegedly too many foreigners and higher local crime rates.

The Bavarian State Government has set up a Bavarian Information Office Against Extremism (BIGE) as a central point of information and advice ([www.bayern-gegen-rechtsextremismus.bayern.de](http://www.bayern-gegen-rechtsextremismus.bayern.de)). BIGE above all provides advice to municipalities facing right-wing agitation aimed at asylum seekers.



Evidence of right-wing extremism

### Security in the Internet

The Internet is not a legal vacuum. The state, business and society must all work together to ensure a high level of Internet security. With our Bavarian cyber security strategy we aim to achieve the highest possible level of protection for citizens in Bavaria, for businesses and academic institutions as well as for the public IT infrastructure. This is why we are fighting cybercrime and helping businesses and academic institutions to protect themselves against cyber espionage and sabotage. We network all the actors who play an important role in cyber security in order to identify threats at an early stage and to overcome them together.

### Protecting business and the Bavarian Cyber Alliance Centre

The Bavarian Cyber Alliance Centre in the Bavarian State Office for the Protection of the Constitution provides highly confidential advice, for example on how companies can guard against electronic attacks and what they can do if they fall victim to an attack with a background of espionage or sabotage.



Islamic terrorists' march



Left-wing extremist demonstration



# Migration and Integration



## A humane asylum policy

Bavaria has done more for refugees than any other federal state in Germany. We give people seeking shelter because of war or persecution the opportunity to build a new livelihood with us. This is a matter of course from a Christian and social perspective. However, we deliberately focus on the Bavarian people as well and set the following priorities with regards to maintaining the peoples' trust in a functional constitutional state:

- Restriction on migration
- Constitutional and efficient organisation of asylum procedures
- Humanity in accommodating and providing for asylum seekers
- Systematic return of rejected asylum seekers (and those who do not have a right to stay)
- Tangible integration measures for asylum seekers likely to remain

We will avoid placing too high a burden on anyone in the process. It is important for us that asylum seekers arriving in Bavaria find new homes throughout the whole of Germany. We also ensure that those asylum seekers remaining in the Free State of Bavaria are placed evenly across the administrative regions to spread the burden over many shoulders. We reimburse municipalities for the necessary costs they incur in connection with accommodating asylum seekers. We also provide security services and so-called Kümmerer to ensure security in the facilities.

### Active integration

The way in which we tackle integration is vital for social cohesion. The large number of asylum seekers who have come to us in the past few years make a policy of active integration more necessary than ever. We are determined to integrate

all those who are permitted to stay here. This also applies to the many people with a migrant background who came here a long time ago. In no other federal state have they been as well integrated as in Bavaria. To maintain this status, the Free State promotes the teaching of values and everyday skills, voluntary commitment and access to vocational training and work.

### Support and commitment

People with a migrant background and people native to Bavaria should live in unity, with the laws being observed. With its integration legislation and the principle of providing support and setting clear expectations, Bavaria creates commitment on both sides. People who come to us and are permitted to remain are offered assistance with integration unseen in any other federal state. For example, the Free State of Bavaria is providing grants totalling 28 million euros for refugee and integration advisers in 2018.

At the same time, we expect migrants to demonstrate a desire to integrate. Key factors for successful integration are language, education and vocational training as well as work, but also voluntary commitment by and for migrants. Bavaria was the first federal state to introduce German language classes for asylum seekers as initial orientation. Furthermore, as a token of appreciation for the work of volunteers, we are investing in full-time Integrationslotsinnen and Integrationslotsen. They serve as coordinators and networkers, supporting, informing and training volunteers in each administrative district and town administered as an independent district in all matters relating to asylum and integration.



Collective accommodation in Geretsried





# Sport



Bavarian police athlete Ramona Hofmeister



Top athlete, judoka Maria Ertl

## We are the Bavarian State Ministry for Sport

As State Ministry of the Interior, our scope of responsibilities includes sport. We promote sport for the masses as well as competitive sports. A total of 63 million euros has been earmarked in the 2018 budget for sport throughout Bavaria. It will be spent on e.g. sports clubs and associations as well as on the construction of sporting facilities.

### Club sport

There are around 17,000 clubs with almost 5 million members in the umbrella organisations for Bavarian sports, i.e. the Bavarian Sport Association, the Bavarian Sport Shooting Association, the Bavarian Disabled and Rehabilitation Sport Association and the Oberpfalz Shooting Association – this constitutes more than one third of the Bavarian population.

### We support competitive sports

While the promotion of top sports is a federal task, the states are responsible for promoting youth competitive sports, something we accomplish through the sport associations. At the Ministry of

the Interior, we also offer young athletes the chance of a dual career. To be precise, the Bavarian police force provides excellent young athletes with the opportunity to combine sport with a career. Extended police training offers plenty of flexibility for a first class sporting career.

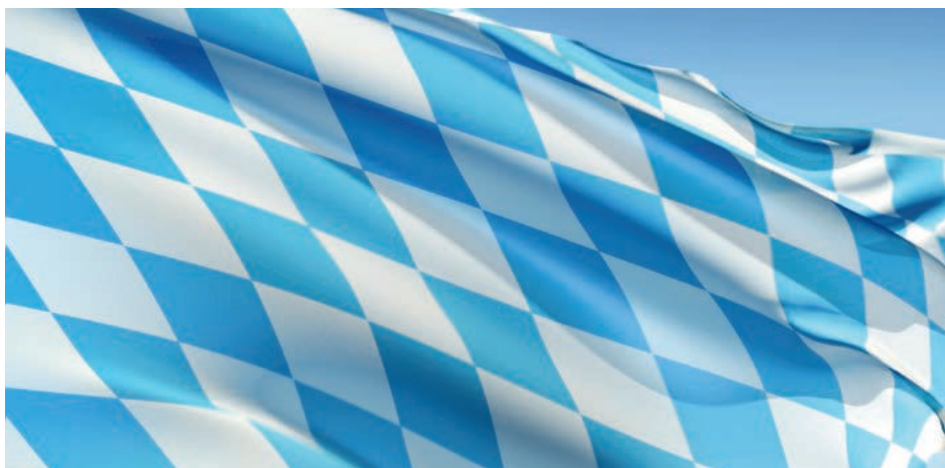
### We also ensure your safety at sporting events

Football league matches and other major sporting events should take place peacefully. And it is our job to ensure this. A special challenge for us is ensuring safety in football stadiums. To do so, we cooperate with towns, clubs and fans to achieve the best solutions.





# Coats of Arms and Flags of Bavaria



## Bavarian identity

### Greater coat of arms of Bavaria

The white and blue lozenges of the inescutcheon, originally the coat of arms of the Counts of Bogen and adopted in the 13th century by the House of Wittelsbach, symbolise Bavaria as a whole. Of the heraldic symbols in the four quarters, the golden lion on the black background represents the region of Upper Palatinate, the white rake on the red background represents Franconia. The blue panther on the white background symbolises Upper and Lower Bavaria, while the three lions of the House of Staufer on the golden background re-present Bavarian Swabia.

### Lesser coat of arms of Bavaria

The lesser coat of arms of Bavaria is made up of a shield with right-pointing diagonal lozenges in white and blue on which the People's Crown rests.

### State emblems

The coats of arms of Bavaria are reserved as state emblems in public office. In addition, they may only be used for artistic, decorative or academic purposes or for purposes of teaching and civic education. Any other use requires the authorisation of the regional administration of Upper Franconia.

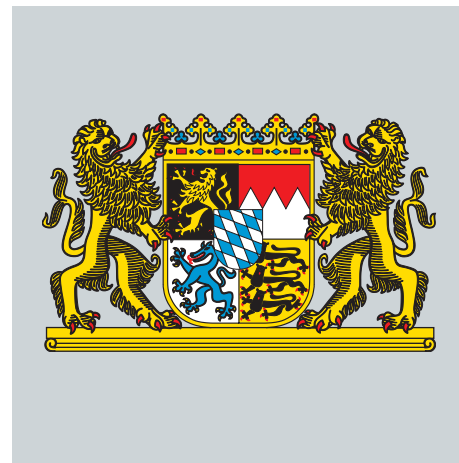
### The symbol of the »Free State of Bavaria«

The state symbol is freely available for use by citizens, companies and associations. The white-and-blue lozenges and the Franconian Rake may also be used in the form of a coat of arms. However, the People's Crown, any other crowns, heraldic animals, shield-bearing animals or other such symbols may not be added. There must be no impression of official use.

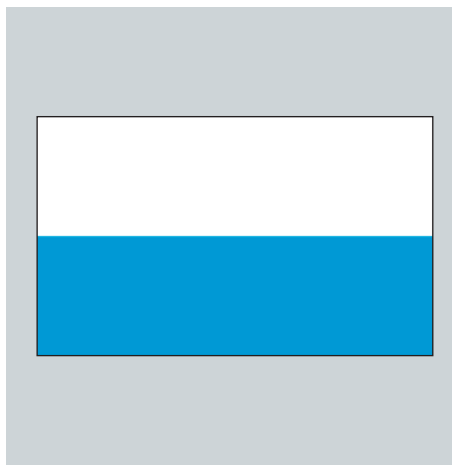
### Striped flag and lozenge flag

The Free State of Bavaria has two state flags that are considered equal. The striped flag is made up of two equally wide horizontal stripes in the colours of the Free State: white on top, blue below.

The lozenge flag must contain at least 21 white and blue lozenges, with those cut off at the edges also being counted. At the dexter chief (in the upper left corner of the shield from the viewer's perspective) there must be a cut white lozenge.



Greater coat of arms of Bavaria



Striped flag



Lesser coat of arms of Bavaria



Lozenge flag



State symbol



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